Participating Organizations

Asbury Park Fishing Club Bayberry Garden Club Bayshore Saltwater Flyrodders Belford Seafood Co-or Belmar Fishing Club Beneath The Sea Bergen Save the Watershed Action Network Berkeley Shores Homeowners Civic Association Cape May Environmental Commission Central Jersey Anglers Citizens Conservation Council of Ocean County Clean Air Campais Coalition Against Toxics Coalition for Peace & Justice Coastal Jersey Parrot Head Club Coast Alliance Communication Workers of America, Local 1034 Concerned Businesses of COA Concerned Citizens of Bensonhurst Concerned Citizens of COA Concerned Citizens of Montauk
Dosil's Sea Roamers
Eastern Monmouth Chamber of Commerce
Environmental Response Network Explorers Dive Club Explorers Dive Club Fisheries Defense Fund shermen's Dock Cooperative Fisher's Island Conservancy Friends of Island Beach State Park Friends of Liberty State Park Friends of Long Island Sound Friends of the Boardwalk Garden Club of Englewood Garden Club of Englewood
Garden Club of Fair Haven
Garden Club of Long Beach Island
Garden Club of Morristown
Garden Club of Navesink
Garden Club of New Jersey
Garden Club of New Vernon
Garden Club of Occamport
Garden Club of Occamport

Garden Club of Oceanport
Garden Club of Princeton
Garden Club of Ridgewood
Garden Club of Rumson
Garden Club of Short Hills
Garden Club of Shrewsbury Garden Club of Spring Lake Garden Club of Washington Valley Great Egg Harbor Watershed Association Greater Point Pleasant Charter Boat Association Highlands Business Partnership Highlands Chamber of Commerce Hudson River Fishermen's Association/NJ Interact Clubs of Rotary International Jersey Coast Shark Anglers Jersey Shore Audubon Society Jersey Shore Captains Association Jersey Shore Laptams Association
Jersey Shore Running Club
Junior League of Monmouth County
Junior League of Summit
Kiwanis Club of Manasquan
Kiwanis Club of Shadow Lake Village Leonardo Party & Pleasure Boat Association Leonardo Tax Payers Association Main Street Wildwood Marine Trades Association of NI Marine Trades Association of NJ Monmouth Conservation Foundation Monmouth County Association of Realtors Monmouth County Audubon Society Monmouth County Friends of Clearwater Montauk Fisherman's Emergency Fund National Coalition for Marine Conservation Natural Resources Protective Association Navesink River Municipalities Committee Newcomers Club of Monmouth County NJ Beach Buggy Association NJ Commercial Fishermen's Association

NJ Environmental Federation NJ Environmental Lobby NI Marine Educators Association NJ PIRG Citizen Lobby
NJ Sierra Club
NJ Windsurfing Association
Nottingham Hunting & Fishing Club NYC Sea Gypsies NY/NJ Baykeeper NY Marine Educators Association Ocean Advocates Ocean Advocates
Ocean Conservancy
Ocean County Citizens for Clean Water
Ocean Divas
Ocean Wreck Divers Outreach/First Presbyterian Church of Rumson Picatinny Saltwater Sportsmen Club Raritan Bay Anglers Club

NJ Council of Dive Clubs

Raritan Riverkeeper Riverside Drive Association Rotary Club of Long Branch Saint George's by the River Church, Rumson Saltwater Anglers of Bergen County Sandy Hook Bay Catamaran Club Save Barnegat Bay Save the Bay SEAS Monm Seaweeders Garden Club Shark River Cleanup Coalition Shark River Surf Anglers Sheepshead Bay Fishing Fleet Association Shore Adventure Club

Shore Adventure Club
Siera Shore Surf Club
Siera Club, Shore Chapter
Soroptimist Club of Cape May County
South Monmouth Board of Realtors
Staten Island Friends of Clearwater
Strathmere Fishing & Environmental Club
Surfers' Environmental Alliance Surfrider Foundation, Jersey Shore Chapter

Terra Nova Garden Club Unitarian Universalist Congregation of Mon. County
United Boatmen of NY/NJ
United Bowhunters of NJ
Volunteer Friends of Boaters Waterspirit Women's Club of Brick Township Women's Club of Keyport Women's Club of Long Branch Women's Club of Merchantville Zen Society

Printed on 100% post-consumer recycledpaper.

Clean Ocean Action



Ocean Advocacy Since 1984

■ Main Office

18 Hartshorne Drive P.O. Box 505, Sandy Hook Highlands, NJ 07732-0505 Voice: 732-872-0111 Fax: 732-872-8041 SandyHook@CleanOceanAction.org

www.CleanOceanAction.org

☐ Institute of Coastal Education 3419 Pacific Avenue P.O. Box 1098 Wildwood, NJ 08260-7098 Voice: 609-729-9262 Fax: 609-729-1091 Wildwood@CleanOceanAction.org

March 28, 2005

VIA FACSIMILE AND POST

Lieutenant Colonel Robert J. Ruch District Engineer, U.S. Army Corps of Engineers Philadelphia District Wanamaker Building 100 Penn Square East Philadelphia, Pennsylvania 19107-3390

RE: Addendum to COA's Comments on the New Jersey DEP, Division of Fish and Wildlife, application (No. CENAP-OP-R-200401135-1) for a Department of the Army Permit for the reauthorization of 14 artificial reef sites and authorization for a 15th site

Dear Lieutenant Ruch:

In light of recent events alerting us to potential misinterpretations, Clean Ocean Action (COA) submits this addendum to the comments submitted on January 17, 2005. COA submits these additional comments to clarify the position held in our previous comment letter.

As you know, the New Jersey DEP, Division of Fish and Wildlife (NJDEP or State) application was publicly noticed on December 17, 2004. Clean Ocean Action submitted comments on January 17, 2005, the closing date of the comment period. In short, COA's comments requested that the Corps "deny" the permit application because, at the time of submittal, the application was incomplete and inconsistent with state and federal policy. This is simply a matter of legal compliance. In no way should COA's comments be construed as opposing the reef program, nor the construction or deployment of artificial reefs. While COA's comments ask the Corps to "deny" the permit, COA simply recommends that the Corps hold the application until the deficiencies are addressed. Should the deficiencies be sufficiently addressed in a manner that is reflective of current state and federal policy and law, COA will support approval of the application.

Specifically, COA found that the permit application failed to sufficiently address three key federal and state policies and laws:

- 1. The list of "materials of opportunity" stated in the application included concrete-ballasted tires, obsolete subway cars, and ocean telecommunication cables. This list is outdated and does not reflect the current NJDEP policy as stated in the Policy Directive 2003-02 or the September 2004 NJ "Draft Artificial Reef Management Plan." COA stated that the permit application must reflect current policies that exist regarding currently approved artificial reef materials.
- 2. The required Endangered Species Act (ESA) consultation from the National Marine Fisheries Service (NMFS) was not yet obtained. Section 7 of the ESA requires a NOAA/NMFS consultation that applies to all federal agencies and permits. Therefore, COA requested that the permit application follow federal law by seeking an ESA consultation from the appropriate agencies.
- 3. The permit application must include information that the requirements of the NJ Coastal Zone Management Program have been met and are consistent with state policy. In sum, COA requested that ACOE first receive concurrence from the State (the NJDEP Land Use Regulation Program) that the NJDEP Division of Fish and Wildlife correctly certify that their application is consistent with the CZMA *before* the permit is issued. This is a procedural request. As stated in the application, "[n]o permit will be issued until the State has concurred with the applicant's certification or has waived its right to do so." COA sought assurances that the proper procedure is followed.

To clarify each of the above points, COA submits the following additional information:

- 1. On January 27, 2005, ten days after the closing of the comment period, Jay Watson, Deputy Commissioner of NJ Division of Fish & Wildlife, held a meeting with representatives from COA, American Littoral Society, Recreational Fishing Alliance, and Jersey Coast Anglers Association to discuss the permit application. The State concurred that the application was inconsistent with State policy. The meeting focused on expediting actions to address the inconsistencies in a manner that would assure permit approval. The meeting concluded with all parties agreeing that the State will submit a letter to the Corps clarifying that the DEP permit application will be consistent with the National Reef Plan and New Jersey State Policy (i.e. the Policy Directive 2003-02). See letter from John Watson, dated February 2, 2005 (attached).
- 2. As of January 17, 2005, the date of COA's comment letter, the ESA consultation had not been obtained. The ESA consultation has since been obtained. *See* letter from NOAA/NMFS to F. Cianfrani, dated February 25, 2005 (attached).
- 3. As of January 17, 2005, the date of COA's comment letter, the NJDEP had not received a determination as to the Coastal Zone Management Act federal consistency. However, according to the NJDEP Land Use Regulation Program, the federal consistency determination is in progress.

COA is delighted that swift progress is being made to address the deficiencies in the application and looks forward to the ability to support the approval of the State's application.

Sincerely,

Cindy Zipf

Executive Director

Nicole Simmons

Water Policy Analyst

Niwle Simmons

Gennifer C. Lamson

Jennifer Samson, PhD

Principal Scientist

cc: Ruth Ehinger, Office of Policy, Planning and Science,

NJ Department of Environmental Protection

Open Letter